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**An Analysis of International Treaty Implementation  
Involving CITES**

Yuichi MURAKAMI\*

This paper analyses international treaty implementation in cases involving CITES (the Convention on International Trade in Endangered Species of Wild Fauna and Flora). After reviewing CITES implementation, various problems in Japan, France, and the European Union (EU), and their proposals at the CoP (Conference of the Parties), an analysis using static and dynamic frameworks reveals that CITES implementation should be re-evaluated to determine (1) under what conditions — such as the institutional and normative power of the international organization, or the country's domestic circumstances in terms of their politics and interests — are international treaties not implemented as agreed upon (Joachim et al. 2008), and (2) how the implementation system can be assessed if it is described as a continuous process of 'coordination' between conflicting rules and values (including other treaties) in a global multilevel regulatory governance space (Bach et al. 2011). According to the analysis, CITES itself seems to have a relatively effective institution-and-implementation mechanism, but there are various political, administrative, and cultural factors in each country that restrict its enforcement. Even EU members, with their ambitious action plans and multilevel divisions of labour, recognize that enforcement should be improved

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to be far more effective than it is. A multilevel governance framework, working as both concept and strategy, explains why a treaty implementation system established through continuous and multilateral coordination in a global regulatory space has become more complicated. International treaty implementation needs to have an interdisciplinary approach to make the most of their respective strengths.