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Degrees and Dollars – Health Costs Associated with Suboptimal Ambient Temperature Exposure

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Abstract

Suboptimal ambient temperature exposure significantly affects public health. Previous studies have primarily focused on risk assessment, with few examining the health outcomes from an economic perspective. To inform environmental health policies, we estimated the economic costs of health outcomes associated with suboptimal temperature in the Minneapolis/St. Paul Twin Cities Metropolitan Area.

We used a distributed lag nonlinear model to estimate attributable fractions/ cases for mortality, emergency department visits, and emergency hospitalizations at various suboptimal temperature levels. The analyses were stratified by age group (i.e., youth (0-19 years), adult (20-64 years), and

senior (65+ years)). We considered both direct medical costs and loss of productivity during economic cost assessment.

Results show that youth have a large number of temperature-related emergency department visits, while seniors have large numbers of temperature-related mortality and emergency hospitalizations. Exposures to extremely low and high temperatures lead to \$2.70 billion [95% empirical confidence interval (eCI): \$1.91 billion, \$3.48 billion] (costs are all based on 2016 USD value, \$2016) economic costs annually. Moderately and extremely low and high temperature leads to \$9.40 billion [\$6.05 billion, \$12.57 billion] economic costs. The majority of the economic costs are consistently attributed to cold (>75%), rather than heat exposures and to mortality (>95%), rather than morbidity. Our findings support prioritizing temperature-related health interventions designed to minimize the economic costs by targeting seniors and to reduce attributable cases by targeting youth.

Keywords: climate health, climate change, extreme temperature, extreme heat, ambient exposure, urban health

Introduction

Ambient temperature exposures are associated with substantial adverse health impacts involving a wide range of health conditions (Analitis et al., 2008; Basu, 2009; Chen et al., 2016; Ye et al., 2011). As temperature is predicted to be more variable and extreme in the future (EPA, 2016), such health risks are particularly concerning (Crimmins et al., 2016). Estimates from 2006-2010 show that 1,300 and 670 premature deaths are related to extreme cold and heat exposure, respectively, in the United States each year (Berko, Ingram, Saha, & Parker, 2014). However, these estimates are based only on clinical diagnoses of temperature-related illnesses such as hypothermia and hyperthermia and known to underestimate the true burden by omitting cases where ambient temperature was a contributing exposure (Crimmins et al., 2016). Decision makers tasked with protecting communities from environmental hazards like extreme temperatures not only need better assessments of the number of individuals impacted, but the associated economic burden as well. The latter is critical as decision makers attempt to allocate resources and justify budgets for environmental health planning across a range of environmental hazards (e.g., air pollution) that impact communities besides extreme temperature (Hutton & Menne, 2014).

Although the relationship between ambient temperature and population health is well studied, few investigators have linked health risks to economic costs. Knowlton et al. (2011), Lin et al. (2012), and Schmeltz et al. (2016) are among the few that have provided such economic estimates. However, the information provided in these studies is limited, as they consider only a few health outcomes for limited periods in the year. For instance, Knowlton et al. (2011) analyzed a specific two-week long heat wave in California during summer 2006, despite evidence that temperature-related adverse health impacts occur year-round and with considerable seasonal variability (Gasparrini et al., 2015, 2016). Lin et al. (2012) and Schmeltz et al. (2016) only considered

hospitalizations, despite evidence that temperature impacts a wider range of health outcomes (e.g., mortality (Gasparrini et al., 2015) and emergency department visits (Saha, Brock, Vaidyanathan, Easterling, & Luber, 2015; Zhang et al., 2014)). Failing to account for multiple outcomes leads to underestimation of the corresponding economic burdens. These studies also provide insufficient information on how the health and economic burden change over a larger range of temperature, limiting the integration of temperature and health response functions into health intervention planning.

Targeting these research gaps, we introduce a comprehensive approach to assess the health economic burden associated with exposure to a range of cold and hot temperatures in the Minneapolis-St. Paul Twin Cities Metropolitan Area (TCMA). We include mortality, emergency department visits, and emergency hospitalizations in this analysis. The economic costs estimated account for direct medical costs and productivity loss.

Data & Methods

Public Health Data

The Twin Cities Metropolitan Area includes seven counties (Anoka, Carver, Dakota, Hennepin, Ramsey, Scott, and Washington) and has total residents of over 3 million (Minnesota Department of Health, 2015). We obtained all-cause mortality (MORT) data (1998-2014) for these seven counties from the Office of Vital Records, Minnesota Department of Health. All-cause morbidity data (2005-2014) were collected from all emergency departments within the Minnesota Hospital Association (MHA) network, available from the Minnesota Hospital Discharge Dataset (MNHDD). The MNHDD contains patient claims data voluntarily submitted by members of the MHA, a trade association representing Minnesota Hospitals. The Minnesota Department of Health (MDH) purchases these data from MHA under a Memorandum of Understanding between MHA and

MDH. The morbidity dataset further breaks down to emergency department visits followed by discharge (EDV) and emergency department visits followed by hospitalization (EDHSP). For this analysis, we assume that patients do not stay for treatment in an emergency department for longer than three days without being hospitalized, as emergency departments normally cannot accommodate extended stays. Consequently, we removed 11,138 EDV records (approximately 0.2% of total morbidity records) with emergency department stays longer than three days. We stratified the data further by age: youth (0-19 years), adult (20-64 years), and senior (65+ years).

Environmental Data

We extracted historical hourly meteorological data for the TCMA for seven National Weather Service weather stations within the TCMA on both raw data (i.e. air temperature) and compound temperature indicators (i.e. heat index, wind chill index, and wet bulb global temperature). We use daily maximum heat index (HI_{max}) as the ambient temperature metric, which is calculated using air temperature ($^{\circ}F$) and relative humidity (%) according to the method of Rothfus (1990) for consistency with National Weather Service standards. This choice is based on composition, current policy in use, time-at-exposure (e.g. few individuals are exposed when minimum temperature is observed), and extensive model comparison (using different temperature variables mentioned above and different statistics including daily minimum, mean, and maximum). Outside of summer months, the values of HI_{max} are comparable to daily maximum air temperature in the TCMA. We assumed that all individuals within the TCMA had the same exposure level at any given time during the study.

Although not selected for the final model, we considered air pollutants during the model development phase. We obtained data on ozone (O_3) and particulates with diameters equal to or smaller than 2.5 micrometers ($PM_{2.5}$) from the Minnesota Pollution Control Agency for the years

2000 to 2010. More details on the exploratory analysis using air pollution as a potential confounder are in [Supplemental Information Section 1](#).

Estimating the Exposure-Response Functions

We used a DLNM to characterize the exposure-response function between temperature and population health (Gasparrini et al. 2010). This method is appropriate because there are distinct temporal delays (lag h) between the exposures and responses considered in this study (Anderson & Bell, 2009). Furthermore, this study used a quasi-Poisson generalized linear model:

$$\ln(E(Y_t)) = \beta_0 + cb + ns(Date, df) + \beta_1 \cdot dow + \underbrace{\beta_2 \cdot holidays}_{\text{Morbidity Models Only}} \quad (1)$$

where Y_t is the daily counts of public health outcomes; cb is a cross-basis function that captures both the exposure-response relationship (i.e., how different exposure levels affect human health at a given time) and the lag-response relationship (i.e., how a given exposure level affects human health at different time lags). We further adjusted for day of week (dow), a long term trend ($date$), holiday effects ($holidays$, only for morbidity model based on the results of likelihood ratio tests). More specifically, this model assumes that exposure response relationship to be a natural cubic spline with three internal knots at 10th, 75th, 90th percentiles of the $HI_{\max}$ distribution. The lag-response relationship is also assumed to be a natural cubic spline function. Three internal knots are equally spaced through the logarithmic lag range. The maximum lag considered is 28 days in order to capture the delayed effects of cold exposure (Anderson & Bell, 2009). The long-term trend is assumed to be a natural cubic spline function with 8 and 7 degrees of freedom given to each year for the mortality and morbidity models, respectively. Holiday effect is only significant for morbidity outcomes and is adjusted for by including a binary variable that equals 1 on federal holidays and 3

following days and 0 on other days. These model specifications are based on extensive model comparisons using quasi-Akaike Information Criterion and Mean Absolute Errors. More details on model selection can be found in the [Supplemental Information Section 2](#).

We calculate all risk estimates relative to reference baselines that correspond to minimum relative risk (RR) (Tobías, Armstrong, & Gasparrini, 2017). This baseline is referred to as the minimum effect temperature (MET) in this study for both mortality and morbidity outcomes. For RR estimates, statistical significance is defined as the probability of type I error is smaller than 0.05.

Attributable Fraction and Attributable Cases

We calculate attributable fractions (AF) and attributable cases (AC) to show the percentage and number of cases of the health outcomes associated with hazardous ambient temperature exposures. To calculate AFs and ACs, we used a method in Gasparrini and Leone (2014). The underlying assumption is a *backward* perspective – the health response at a given time t is a result of many exposure events that led up to it. More specifically, AF and AC are defined as:

$$AF_{x,t} = 1 - \exp\left(-\sum_{l=0}^L \beta_{x_{t-l},l}\right) \quad (2)$$

$$AC_{x,t} = AF_{x,t} \cdot Y_t \quad (3)$$

where x is the ambient temperature exposure level at time t ; $\beta_{x_{t-l},l}$ is the natural logarithm of RR given exposure at time $t-l$ (i.e., x_{t-l}) after l days have elapsed; N_t is daily counts of population health outcomes at time t . In this study, we examined attributable risks for two temperature ranges: moderate to extreme exposures, defined by the bottom and top 30% of the historical temperature record (40 and 76°F, respectively); and extreme exposures, defined by the bottom and top 5% of the historical temperature records (18 and 89°F, respectively). Exposure ranges are defined by percentiles as opposed to absolute temperature values to sure our results are interpretable in different urban

climate settings. The over-arching goal is to compare the health outcomes and relevant economic burdens attributable to different levels of cold and heat exposures. We examined both AF and AC to identify the most vulnerable and the most affected age groups.

When it comes to uncertainty assessment for AF and AC, it is challenging to obtain an analytical solution using the approach in Gasparrini and Leone (2014) (Graubard and Fears 2005). Therefore, Monte Carlo simulations ($n = 5,000$) were used to express uncertainty as 95% empirical confidence intervals (eCI).

Year-to-Year Variations for Cost Estimation

Various parameters for estimating costs, such as Cost-to-Charge Ratios (CCR), differ drastically from year to year. Consequently, there is a need to explore the year-to-year variability in terms of AC. This study proposes an incremental approach:

$$AC(y)_p = \begin{cases} \sum_{i=1}^{m_y} AC_{x,t_i}, & y = 1 \\ \sum_{i=1}^{m_y} AC_{x,t_i} - \sum_{i=1}^{m_{y-1}} AC_{x,t_i}, & y > 1 \end{cases} \quad (4)$$

where $AC(y)_p$ denotes the point estimation of AC during year y ; m_y is the number of observations in the first y years of the time series. The uncertainty around $AC(y)_p$ is assumed to depend on that of $AC(y)_{p,tot}$. In other words, for each simulation result of total attributable cases ($AC_{tot.sim}$) there is an annual attributable cases (AC_{sim}) defined as:

$$AC(y)_{sim} = \frac{AC(y)_p}{AC_{tot.p}} AC_{tot.sim} \quad (5)$$

The results of this intermediate step are shown in [Supplemental Information Section 3](#).

Cost estimation

We use the Value of a Statistical Life (VSL) to estimate the total health-related costs of mortality. VSL is the “societal willingness to pay for mortality risk reductions” (Kenkel, 2003) and is

independent of any health, demographic, or socioeconomic characteristics. The economic loss due to mortality is the product of total lives lost and VSL. We convert the mean VSL estimate of \$4.8 million (\$1990) (U.S. EPA, 1997), which is based on a 1997 meta-analysis, to 2016 dollars (details in [Supplemental Information sections 4.1.1-4.1.3](#)). We also considered several updated VSL estimates (Thomson & Monje, 2015), ranging from \$5.56 to \$13.90 million (\$2016) ([Supplemental Information Section 4.1.4](#)). All cost parameters and estimates in this study are in \$2016, unless otherwise specified.

Medical cost of temperature-related morbidity depend on the number of EDVs and EDHSPs that are associated with temperature exposure and the loss in productivity for extended stay at the healthcare facility. To estimate the population level medical cost, we used three factors: total billed charges reflected on individual emergency department records or discharge forms, cost-to-charge ratio (CCR), and the professional fee ratio (PFR). CCR converts the total amount billed to an amount that approximates what the medical facility receives (Levit, Friedman, & Wong, 2013). In this study, total billed charges and CCR were calculated from emergency department records in the TCMA and differs from year to year. PFR accounts for costs that are not facility-based, such as salaries for physicians and other healthcare professionals. This study used the PFR value for EDV among commercially insured individuals, 1.286, estimated by Peterson et al. (2015). Notably, PFR estimates for EDHSP or for Medicaid visits do not vary substantially for other insurance types, based on the same study.

We used the Daily Production Value (DPV) to calculate the productivity loss for the days when individuals were at the healthcare facility as a result of EDV or EDHSP. Grosse et al. (2009) provided the DPV estimates for 5-year age groups starting from 15-19 years using a combination of factors such as average daily working hours, usual hourly compensation, daily market compensation

and more. The implication for this study is that the youth (0-19 years) and senior (65+ years) age groups generally do not work more than 14 hours/week on average for formal market compensation. The adult (20-64 years) age group tends to work 21-35 hours/week. Consequently, the average DPV, weighted by age distribution, in Minneapolis (2010 U.S. Census) is \$8.74/day (\$2007) for the youth, \$175.78/day (\$2007) for the adult, and \$57.12/day (\$2007) for the senior populations. More details on calculation of these values are in the [Supplemental Information Section 4.2](#).

Thus, the total cost of temperature-related morbidity can be expressed at the following:

$$\begin{aligned}\text{Morbidity Cost} &= \text{Medical Cost} + \text{Productivity Loss} \\ &= \text{Attributable EDV or EDHSP} \times \\ &\quad (\text{Total Billed Charges} \times \text{CCR} \times \text{PFR} + \text{Length of Stay} \times \text{DPV})\end{aligned}$$

Research involving the collection or study of existing data and if the information is recorded by the investigator in such a manner that subjects cannot be identified, directly or through identifiers link to the subjects, is exempt from the International Review Board approval at the Minnesota Department of Health.

Results

Descriptive statistics of the study population are in [Table 1](#). Between 1998 and 2014, there were 301,198 deaths in the TCMA, with a majority being seniors (65+ years). The morbidity dataset contains 8,117,358 records with a majority being adults (20-64 years). Among them, 17.9% (1,447,793) were EDHSPs with an average hospital stay of 4.42 days.

In [Figure 1](#), we show the exposure-response functions for total and age group-specific daily mortality and morbidity. These functions characterize the relative risk associated with each temperature exposure level compared to the reference level (i.e., MET). In the total population

(Figure 1(a)), MET is 84°F for mortality and 71°F for EDV and EDHSP. (MET estimates in Figure 1(b-d) are shown in Supplemental Information Section 5). As expected, the U- or J- shapes of the exposure-response functions show low health risk at moderate exposure levels. High temperatures are associated with increased risk for mortality and EDV but not for EDHSP. Low temperatures are associated with increased risk across all population health outcomes. Age-specific analyses reveal three additional pieces of information that are important for understanding the relationship between temperature and population health. First, ambient temperature exposure is associated with mortality in the oldest age group (65+ years) only. Based on our results, ambient temperature exposure is not associated with mortality in the two younger age groups. Thus, we do not provide the relevant mortality burdens for them. Second, based on measures of morbidity, extreme heat exposures only affect youth (Figure 1(b-d)). Third, moderate and extreme cold affects morbidity in all age groups. Uncertainty around RR estimated here are further captured by ACs, discussed below and in Supplemental Information Section 6, computed via the Monte Carlo simulation process mentioned above (Gasparrini and Leone 2014).

Figures 2 and 3 show AFs and ACs across exposure types (cold and heat) and magnitudes (moderate to extreme exposures and extreme exposures only) by age group. Mortality results, marked in red, are only shown for seniors (65+ years). From 1998 to 2014, inclusive, 13,991 (6.2%) deaths among seniors are attributed to moderate to extreme cold exposures and 3,444 (1.5%) to extreme cold exposures. During the same period and in the same age group, 2,016 (0.9%) deaths are attributed to moderate to extreme heat exposures and 1,144 (0.5%) to extreme heat exposures.

We analyzed EDV and EDHSP results in the same way. Youth (0-19 years) is the only age group with substantial health burden associated with heat exposures. There are 23,478 [95% eCI: 8,751, 37,860] (1.2% [95% eCI: 0.4%, 1.9%]) cases of EDVs and 1,089 [95% eCI: 194, 1,929] (0.78%

[95% eCI: 0.1%, 1.4%]) EDHSPs associated with moderate to extreme heat exposures. Among them, 12,079 [95% eCI: 7,512, 16,420] (0.6% [95% eCI: 0.4%, 0.8%]) EDVs and 657 [95% eCI: 102, 1,189] (0.5% [95% eCI: 0.1%, 0.9%]) EDHSPs are associated with extreme heat exposures. Heat exposures are not associated with health burden among adults (20-64 years) or seniors (65+ years) in the TCMA. Regarding cold, there are positive AFs and ACs for all health outcomes and for all age groups considering moderate to extreme exposures. Given EDV, youth has the highest AF as well as AC (7.03% [95% eCI: 5.9%, 8.1%], 137,622 [95% eCI: 115,749, 157,331], respectively). However, the EDHSP-specific analysis shows that although the youth has the highest AF (6.6% [95% eCI: 2.5%, 10.3%]), seniors have the highest AC (24,252 [95% eCI: 15,750, 32,327]). The underlying reason is that there are many more senior EDHSPs than youth EDHSPs. When we considered only extreme cold, all estimates become smaller, as expected, and the AF and AC among senior EDV cases were no longer positive; otherwise, all patterns were similar to those described above. The attributable EDHSPs for youth, adult, and senior are 2,488 [95% eCI: 1,225, 3,680], 4,372 [95% eCI: 1,992, 6,732], and 4,445 [95% eCI: 2,319, 6,509] – their differences become smaller than that considering moderate to extreme cold exposures. Overall, youth is the most vulnerable but not always the most affected (measured by burden) age group. Based on EDHSP AC, seniors and adults are both have higher health burden compared to the youth. Numbers used to generate [Figures 2 and 3](#) are in [Supplemental Information Section 6](#).

After taking into consideration inflation and income growth, based on total AC in the 65+ years age group and the VSL estimated by U.S. EPA (1997), the mortality costs related to moderate to extreme cold and heat exposures are \$8,119.33 million [95% eCI: \$4,158.15 million, \$11,862.49million] and \$1,167.50 million [95% eCI: \$478.11 million, \$1,839.77 million] per year, respectively. The mortality costs related to extreme cold and heat only are \$2,00.67 million [95% eCI: \$1,152.52 million, \$2,809.77 million] and \$665.06 million [95% eCI: \$276.35, \$1,041.53 million]

dollars per year, respectively. Using updated VSL values of Thomson and Monje (2015) did not lead to substantial changes in these estimates (Supplemental Information Section 4.1.5).

After taking into consideration inflation, the overall results show that the medical costs for EDHSP are higher than those of EDV due to the durations of stay. In addition, the medical costs due to cold exposures are higher than those of heat due to higher health burden (i.e. AC and AF). Among EDVs, the largest contributor to annual medical costs is the 0-19 years age group under cold exposure. This age group accounts for \$8.18 million [95% eCI: \$7.82 million, \$8.54 million] in medical expenses associated with moderate to extreme cold exposures and \$2.21 million [95% eCI: \$2.11 million, \$2.32 million] associated with only extreme cold exposures (Table 2 and 3). Among EDHSPs, the largest contributor to annual medical costs is the 65+ year age group under cold exposure, which accounted for \$37.20 million [95% eCI: \$33.48 million, \$40.85 million] in medical expenses associated with moderate to extreme cold exposures and \$6.85 million [95% eCI: \$5.81 million, \$7.90 million] associated with only extreme cold exposures.

Among adults (20-64 years), productivity loss was associated with relevant EDVs and EDHSPs under cold exposures. Considering moderate to extreme cold exposures among adults, the annual productivity loss is \$1.63 million [95% eCI: \$1.41 million, \$1.84 million] due to EDVs and \$1.93 million [95% eCI: \$1.64 million, \$2.22 million] due to EDHSPs. Considering extreme cold exposures only, the annual productivity loss is \$0.29 million [95% eCI: \$0.23 million, \$0.35 million] due to EDVs and \$0.46 million [95% eCI: \$0.38 million, \$0.55 million] due to EDHSPs.

Each year, the health burden associated with ambient temperature exposure leads to economic costs of approximately \$9.40 billion [95% eCI: \$6.05 billion, \$12.57 billion] considering both moderate and extreme exposures and \$2.70 billion [95% eCI: \$1.91 billion, \$3.48 billion]

considering only extreme exposures in the TCMA. Morbidity loss makes up roughly 0.1-2.5% of the total costs depending exposure magnitude and age group.

Discussion

This study presents estimates of the health-related economic costs associated with ambient temperature exposures for the TCMA – approximately \$9.40 billion annually when both extreme and moderate exposures are considered. This comprehensive estimate relies on multiple criteria, capturing different population health outcomes. The World Health Organization recommends the use of such multi-criteria approach for estimating health-related costs associated with climate change as a means of internalizing an array of external costs, enabling comparison across different outcomes, and providing explicit rules for balancing a range of information (Hutton, Sanchez, & Menne, 2013). Based on such multi-criteria approach, our results show that cold exposures are responsible for the economic costs for the TCMA considering mortality and emergency department visits. This holds true regardless of health outcome or age group. Harsh winters and freezing temperatures pose serious health risks even for a well-acclimatized population. The methods developed in this study demonstrate strengths that recommend its application for other jurisdictions and types of environmental exposures.

Our findings highlight that temperature-related costs vary by age. Seniors are the only age group for which extreme temperature conditions are associated with increased mortality. These results are broadly consistent with Hajat et al. (2014), Dang et al. (2016), and Yang, Ou, Ding, Zhou, & Chen, (2012), which demonstrate that mortality associated with ambient temperature exposure is greater for persons 65 years or older compared to younger age groups. Consequently, the overall mortality costs are essentially mortality costs for seniors. Factors that make seniors more vulnerable to ambient temperature exposures include social isolation (Naughton et al., 2002), poverty (Basu &

Ostro, 2008), a high prevalence of chronic health conditions (Hajat et al., 2014), and reduced ability to take preventive actions to mitigate exposures (Ebi, Mills, Smith, & Grambsch, 2006). Regarding morbidity outcomes, the relative risks for youth increase more rapidly than other age groups as temperature move to the extremes of both cold and heat. Cold exposures affect all three age groups, consistent with the results of Cui et al. (2016) and Zhang et al. (2014). The youth age group has the highest AF associated with cold exposures. Heat exposures, on the other hand, affect only the youth. Regarding this particular observation, current literature provides inconsistent evidence (Nitschke et al. 2007, 2011; Kingsley et al. 2015; Zhang et al. 2014). It is important to keep in mind that there are many more senior EDHSP cases than youth cases. Seniors hospitalized after emergency department visits likely require more intensive and extensive medical services due to co-morbidities and reduced physiological capacity (Ebi et al., 2006; Hajat et al., 2014). Therefore, it is plausible that seniors contribute more to medical costs even though youth are associated with higher health risks of EDHSP given hazardous temperature exposure.

This study suggests that studies that limit to seniors *a priori*, under the assumption that other age groups are not as severely impacted by ambient temperatures, may be substantially underestimating the total health burden. There are a large number of individuals 0-19 years whose emergency department visits are also associated with ambient temperature although few of them result in death. Therefore, this study confirms that the youngest and the oldest age groups both need to be considered at risk (Sarofim et al., 2016; Xu et al., 2013). With regard to public health services, focusing on both the youngest and the oldest individuals appears necessary. This analysis provides information for supporting strategic prioritization of different age groups in intervention programs (e.g., risk communication and education). Specific application will depend on the objective of the decision maker. For instance, targeting youth is justifiable when the goal is to protect the most

vulnerable individuals. Targeting seniors, especially when exposed to cold, may be more efficient in reducing the overall economic costs.

The multi-criteria developed in this study is an extension of the theoretical framework in Knowlton et al. (2011), with the goal of improving economic costs assessment of health risks associated with ambient temperature exposure. This design accounts for various different aspects of economic costs, such as medical expenses and productivity loss, simultaneous while considering a single mortality or morbidity case. The overall economic costs can be considered a composite indicator of impact measurement. This indicator allows for potential comparison between the public health consequences of different environmental exposures, such as air pollution and extreme temperature exposure, which involve multiple health outcomes and aspects of economic costs. The capacity for comparison is crucial to public health decision makers with needs to prioritize at-risk population and allocate scarce resources to manage different environmental exposures.

Although different public health outcomes are eventually summed to obtain the total economic costs, it is easy to backtrack to the itemized cost criterion that contributes the most (or the least) to the overall economic burden. For instance, in our study, we attribute 98% of the total economic burden to mortality although the remaining 2% affects a much larger number of individuals (see [Supplemental Information Section 7](#)). The theoretical framework of this study is flexible. When new parameter estimates become available, cost estimates can be easily updated.

This study has a few limitations. With an ecological study design, the conclusions that we can draw on the underlying causal mechanism are limited. The exposure measurement relies on meteorological records. Future study may be able to utilize more advanced exposure measurement technology to gain better insights into personal-level exposure intensity and duration. On mortality, we assume VSL to be insensitive to age. This assumption is consistent with the current government

practices (Thomson & Monje, 2015; U.S. EPA NCEE, 2010). However, its validity and how VSL vary with age are still up for debate among health economists (U.S. EPA NCEE, 2010) (Aldy & Viscusi, 2007). As for morbidity, we did not include some outcomes such as non-emergent clinical visits due to data access. Such outcomes could be potentially relevant to sub-optimal cold exposure, given the delayed effects. Future studies should consider further expanding morbidity measures. This study considers only direct productivity losses. Indirect losses such as time off work that was taken by parents who need to take care of their sick children are not included in the cost function, which may result in underestimation. Regarding the overall cost function, it is important to point out that by adding mortality costs and morbidity costs, theoretical costs (i.e., willingness-to-pay) are added to transactions that have actually occurred (i.e., medical bills). To compensate for this limitation, the itemized as well as the overall costs of public health burden associated with hazardous ambient temperature exposures are both provided.

Conclusion

This study estimates economic costs incurred by the health burden of ambient temperature exposures, a particularly relevant public health threat given the shifting temperature patterns due to climate change. The results can help develop effective public health interventions that target specific at-risk populations and inform resources allocation. Using multiple criteria to aggregate economic estimates across different age groups leads to a useful, transparent, and flexible composite indicator of costs. This approach can be adopted for assessing the overall impact of other environmental exposures, such as air pollution, that involve multiple health outcomes and aspects of costs.

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386

Abbreviation	Long Form
CCR	Cost-to-charge ratio
DPV	Daily production value
DLNM	Distributed lag nonlinear model
eCI	Empirical confidence interval
EDHSP	Emergency department visits followed by hospitalization
EDV	Emergency department visits followed by discharge
EPA	Environmental Protection Agency
HI	Heat index
MDH	Minnesota Department of Health
MET	Minimum effect temperature
MM	Millions
MORT	Mortality
NWS	National Weather Service
PFR	Professional-fee ratio
RR	Relative risk
TCMA	Minneapolis – St. Paul Twin Cities Metropolitan Area
USD	U.S. dollar
VSL	Value of a statistical life

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513

Age Group (yo)		Mortality (1998-2014)			Morbidity (2005-2014)					
		MORT			EDV			EDHSP		
		<i>tot</i>	μ	δ	<i>tot</i>	μ	δ	<i>tot</i>	μ	δ
0-19		7,034	1	1	1,957,692	536	84	139,318	38	9
20-64		68,550	11	3	3,980,639	1,090	127	721,132	197	22
65+		225,614	36	7	720,096	197	40	587,343	161	18
All		301,198	48	8	6,658,427	1,823	210	1,447,793	396	36

514

515

516 **Table 1.** Mortality and morbidity in the Minneapolis-St. Paul Twin Cities Metropolitan Area.

517 Three population health outcomes are Mortality; EDV - Emergency Department Visits; EDHSP -
518 Emergency Department Visits followed by hospital admission. *tot* sums the total number of cases
519 for each population health outcomes over the course of 17 years for mortality and 10 years for
520 morbidity. μ - daily mean case counts; δ - daily variability measured by standard deviation.

Health Outcome	Cost Criteria	Age Group	Moderate-Extreme Cold Exposure HI_max < 30 th percentile Expected Value [95% eCI]	Moderate-Extreme Heat Exposure HI_max > 70 th percentile Expected Value [95% eCI]
Mortality (MORT)	-	0-19	---	---
		20-64	---	---
		65+	8,119.33 [4,158.15, 11,862.49]	1,167.50 [478.11, 1,839.77]
Emergency Department Visit (EDV)	Medical Costs	0-19	8.18 [7.82, 8.54]	1.40 [1.15, 1.65]
		20-64	7.17 [6.25, 8.11]	---
		65+	2.54 [2.01, 3.06]	---
	Productivity Loss	0-19	0.16 [0.15, 0.16]	0.03 [0.02, 0.03]
		20-64	1.64 [1.43, 1.85]	---
		65+	0.12 [0.10, 0.15]	---
Emergency Hospitalization (EDHSP)	Medical Costs	0-19	12.81 [10.63, 14.98]	1.51 [1.11, 1.94]
		20-64	27.69 [23.53, 31.81]	---
		65+	37.20 [33.48, 40.85]	---
	Productivity Loss	0-19	0.04 [0.03, 0.05]	0.005 [0.004, 0.006]
		20-64	1.93 [1.63, 2.21]	---
		65+	0.78 [0.71, 0.86]	---
Total	-	-	8215.18 [4,908.92, 11,357.45]	1,171.47 [614.26, 1749.07]

521

522 **Table 2.** Cost estimates for each health outcomes by age groups (in million USD, \$2016)

523 attributable to moderate to extreme ambient temperature exposure.

Health Outcome	Cost Group	Age Group	Extreme Cold Exposure HI_max < 5 th percentile (unit=\$MM) Expected Value [95% eCI]	Extreme Heat Exposure HI_max > 95 th percentile (unit=\$MM) Expected Value [95% eCI]
Mortality (MORT)	-	0-19	---	---
		20-64	---	---
		65+	2,005.67 [1,152.52, 2,809.77]	665.06 [276.35, 1,041.53]
Emergency Department Visit (EDV)	Medical Costs	0-19	2.21 [2.11, 2.32]	0.73 [0.65, 0.81]
		20-64	1.27 [1.00, 1.54]	---
		65+	---	---
	Productivity Loss	0-19	0.04 [0.04, 0.04]	0.01 [0.01, 0.02]
		20-64	0.29 [0.23, 0.35]	---
		65+	---	---
Emergency Hospitalization (EDHSP)	Medical Costs	0-19	3.49 [2.87, 4.13]	0.91 [0.63, 1.22]
		20-64	6.57 [5.39, 7.77]	---
		65+	6.85 [5.81, 7.90]	---
	Productivity Loss	0-19	0.01 [0.01, 0.01]	0.003 [0.002, 0.004]
		20-64	0.46 [0.38, 0.55]	---
		65+	0.15 [0.12, 0.16]	---
Total	-	-	2,033.24 [1,318.64, 2,725.38]	667.61 [343.46, 993.11]

524

525 **Table 3.** Cost estimates for each health outcomes by age groups (in million USD, \$2016)

526 attributable to extreme ambient temperature exposure.

527

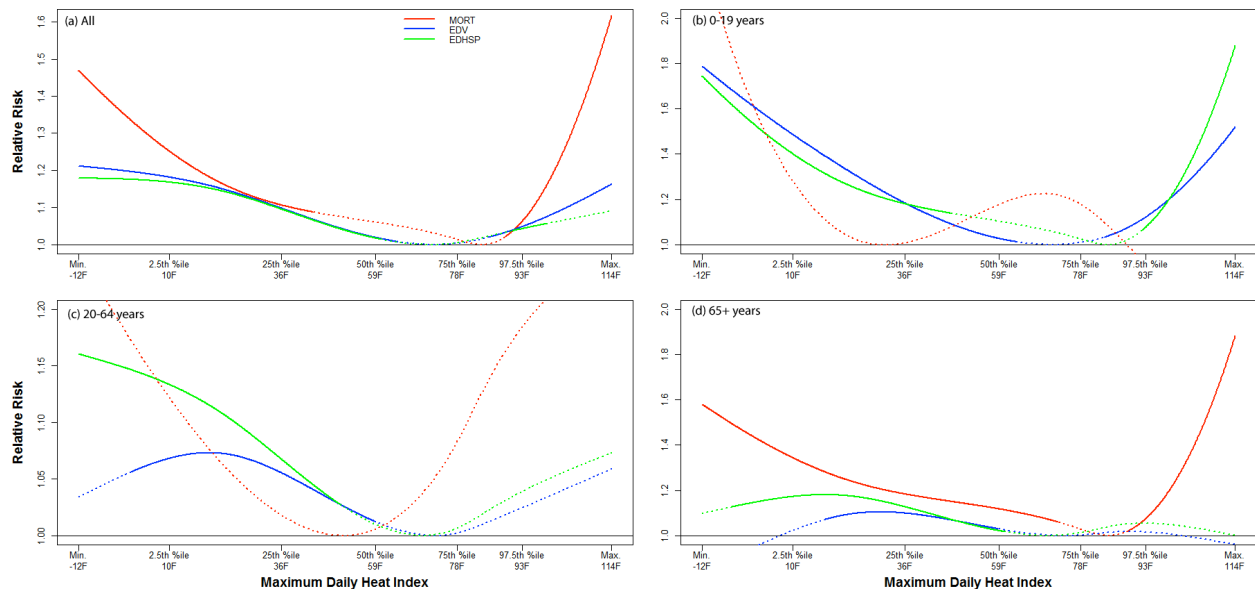


Figure 1. Exposure-response functions for each health outcome by age groups.

Solid lines indicate relative risks (compared to minimum effect temperature) significantly greater than 1 ($p\text{-value} < 0.05$) and dotted lines indicate non-statistically significant results ($p\text{-value} \geq 0.05$).

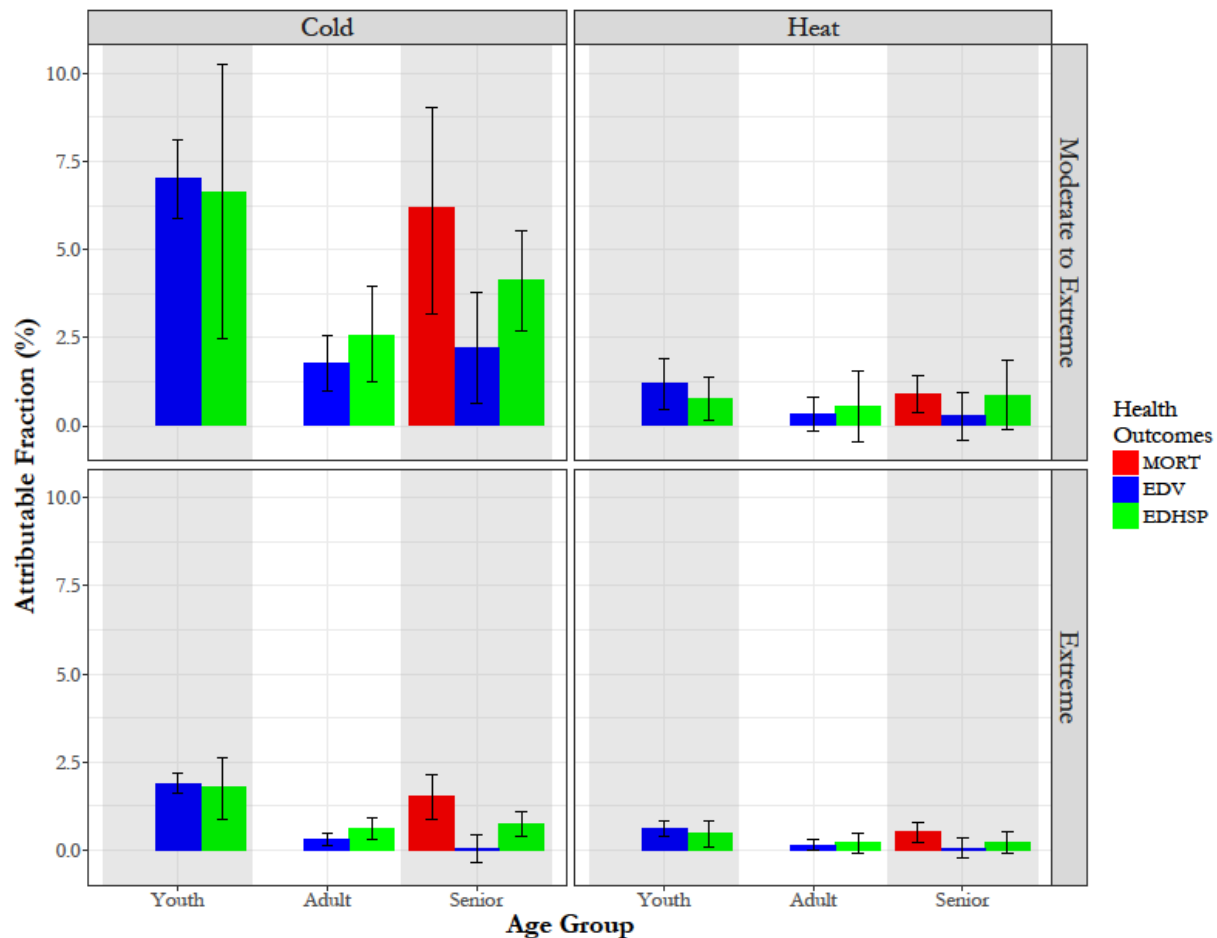


Figure 2. Attributable fraction of three health outcomes by age groups associated with temperature exposure.

The uncertainty range is defined by 95% empirical confidence intervals obtained by Monte Carlo simulations (n=5000). This figure does not include mortality results regarding 0-19 year olds or 20-64 year olds because there is no increased relative risk of mortality at any exposure level for these age groups.

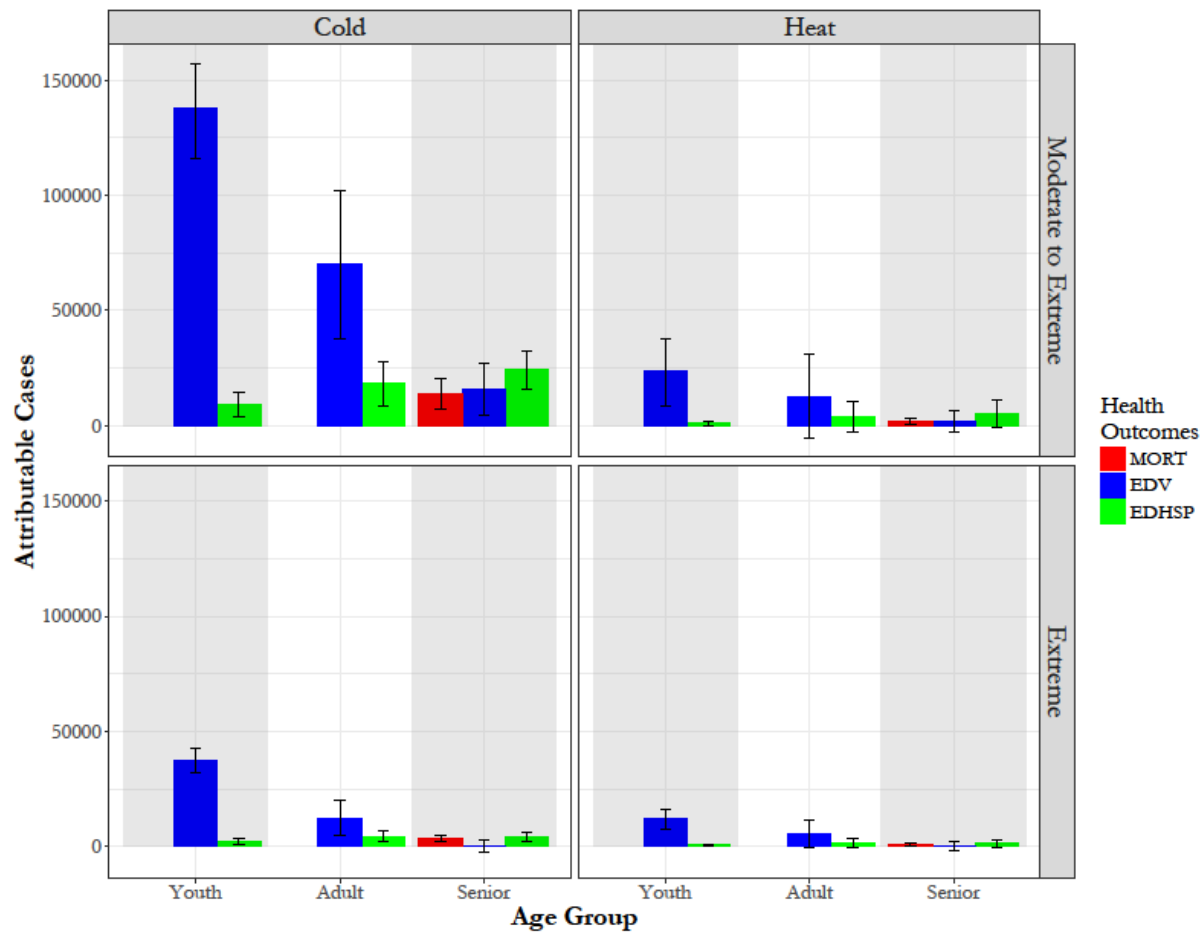


Figure 3. Attributable cases of three health outcomes by age groups associated with temperature exposure.

The uncertainty range is defined by 95% empirical confidence intervals obtained by Monte Carlo simulations (n=5000). This figure does not include mortality results regarding 0-19 year olds or 20-64 year olds because there is no increased relative risk of mortality at any exposure level for these age groups.